

Message Text

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INFO OCT-01 ISO-00 AF-10 ARA-16 EA-11 EUR-25 NEA-10 RSC-01

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APPROVED BY: IO:RDMOREY

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AID:MWAMPLER

S/NM:HWELLMAN

NEA/PAB:ASCHIFFERDECKER

TREAS:MBACH (INFO)

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TO USMISSION USUN NEW YORK IMMEDIATE

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E.O. 11652: N/A

TAGS: UNGA, SNAR

SUBJECT: THIRD COMMITTEE, NARCOTICS ITEM, PROPOSAL FOR
SINGLE DRAFT RESOLUTION TO BE COSPONSORED BY
US AND AFGHANISTAN

REFS: A. USUN 4903; B. KABUL 8022; C. REPORT OF JOINT
UN/FAO EXPLORATORY MISSION TO AFGHANISTAN, 11/72;
D. GENEVA 6192; E. STATE 223736

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1. DEPARTMENT WELCOMES IN GENERAL AFGHAN INITIATIVE FOR DRAFT RESOLUTION ON CONTRIBUTIONS TO UNFDAC.

2. DEPARTMENT ACCEPTS LANGUAGE INCLUDED IN PARA 5, 6 AND 7 REF A.

3. CONCERNING PARA 3, REF A, DEPARTMENT UNABLE ACCEPT AS FACTUAL MATTER PROPOSED COMPROMISE LANGUAGE..."NARCOTIC DRUGS IS IN SOME CASES THE ONLY MEANS OF LIVELIHOOD FOR THE POPULATIONS CONCERNED." UN/FAO REPORT ON AFGHANISTAN (REF C) STATES CLEARLY THAT "...NO POPPY FARMER IS WHOLLY DEPENDENT UPON OPIUM." (PARA 22, REF C.) THERE IS EVEN LESS DEPENDENCE ON CANNABIS. (PARA 26, REF C). REPORT DOES RECOGNIZE, HOWEVER, THAT SOME COMMUNITIES "HEAVILY DEPENDENT" UPON OPIUM PRODUCTION (PARA 24, REF C). POINT SHOULD ALSO BE MADE THAT PRODUCTION BEING REFERRED TO IS FOR ILLICIT MARKET, NOT FOR LEGITIMATE MEDICAL OR SCIENTIFIC USES. USDEL REQUESTED EXPLAIN US POSITION TO AFGHAN DELEGATION, SUGGESTING POSSIBLE ALTERNATE LANGUAGE. WE PROPOSE "... NARCOTIC DRUGS FOR ILLICIT MARKET IS IN SOME CASES A MAJOR MEANS OF LIVELIHOOD FOR THE POPULATIONS CONCERNED." OR "RECOGNIZING THAT IN ORDER TO DO SO THEY WOULD BE REQUIRED TO MAKE EXTENSIVE EFFORTS TO IMPROVE ESPECIALLY THE ECONOMIC AND SOCIAL CONDITIONS OF SOME OF THEIR OFTEN ISOLATED AND IMPOVERISHED REGIONS WHICH TRADITIONALLY ARE HEAVILY DEPENDENT ON REVENUE DERIVED FROM THE CULTIVATION OF OPIUM POPPY OR OTHER NARCOTIC DRUGS FOR THE ILLICIT MARKET."

4. CONCERNING PARA 4, REF A, DEPARTMENT ACCEPTS WORDING OF FIFTH LINE. WE CANNOT, HOWEVER, ACCEPT AFGHAN WORDING OF SIXTH LINE "... AND SHOULD PROVIDE THEM WITH NEW ADEQUATE SOURCES OF REVENUE AND MEANS OF LIVELIHOOD." PROPOSED LANGUAGE IMPLIES INTERNATIONAL COMMUNITY RESPONSIBLE FOR PROVIDING NEW SOURCES OF REVENUE, AN IMPOSSIBLE TASK. DEPARTMENT DOUBTS EFFICACY OF EXPLANATION IN DEBATE THAT "GOVERNMENTS OF SUPPLYING COUNTRIES HAVE THIS OBLIGATION" BECAUSE GIST OF RESOLUTION IS CLARIFYING RESPONSIBILITY OF INTERNATIONAL COMMUNITY. USDEL REQUESTED EXPLAIN US POSITION AND TRY AGAIN FOR ALTERNATE PHRASING LIMITED OFFICIAL USE

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TO EFFECT "IN SUCH A WAY AS TO MINIMIZE HARDSHIP FOR THE POPULATIONS CONCERNED AND TO ASSIST THEM TO ESTABLISH NEW ADEQUATE SOURCES OF REVENUE..."

5. DEPARTMENT DEEMS VITAL NEW PARA 5 DRAFT RESOLUTION INCLUDING PARA 8, REF A. USDEL REQUESTED FIND SPONSOR FOR INCLUSION AS AMENDMENT, IF AFGHANS WILL NOT INCLUDE.

6. CONCERNING NEW PARA 6 DRAFT RESOLUTION INCLUDED PARA 8, REF A, DEPARTMENT DOES NOT CONSIDER ESSENTIAL AND PREFERS NOT TAKE LEAD IN PROMOTING. USDEL AUTHORIZED TO SUPPORT IF OTHERS WISH TO PROMOTE. IN THAT EVENT, WE PREFER DROPPING SPECIFIC MENTION OF "CHEMICAL AND PHARMACEUTICAL INDUSTRIES" AND SUBSTITUTING TERM "INDUSTRIAL ORGANIZATIONS."

7. IN ACCORDANCE REF D, USDEL IS REQUESTED TO ATTEMPT INCLUDE REFERENCE TO ROLE OF INCB (PREAMBULAR PARAS L AND 2 OF DRAFT US RESOLUTION CONTAINED REF E) IN FINAL TEXT. PLACED BEFORE AFGHAN PREAMBULAR PARAGRAPHS, THEY WOULD STRENGTHEN RESOLUTION, IDENTIFYING PROBLEM WHICH REST OF RESOLUTION DESIGNED HELP RESOLVE. KISSINGER

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